BOARD OF WILDLIFE RESOURCES DRAFT RESOLUTION ON DEER HUNTING WITH DOGS

Public Comment Period – Summary of Public Comments

June 25, 2021

Introduction and Background

During the Chairman's report at the May 27, 2021 Board of Wildlife Resources meeting, four items to be contained within a potential Board of Wildlife Resources resolution regarding deer hunting with dogs were introduced to the public. Further, it was announced that the Board intended to conduct a special meeting in June 2021 to consider this potential resolution and these four items.

On June 9, 2021, the Department of Wildlife Resources (DWR) publicized details of the special meeting to be held on June 28, 2021. The DWR disseminated complete meeting details by emailing 225,000+ individuals who receive the agency's *Notes from the Field, Hunting version* newsletter, notifying ~900 individuals subscribing to the DWR's public comment opportunities distribution list, and posting information on both Facebook (10,648 individual contacts) and Instagram (7,222 individual contacts). Outreach was also conducted by several organizations interested in issues involving hunting deer with dogs.

The public comment period opened concurrent with public distribution of the meeting details and remained open until 5:00pm on June 23, 2021. Interested individuals could submit comments via the agency's online comment portal, to the <u>Board.Secretary@dwr.virginia.gov</u> email address, or by mail to the DWR's Henrico Office.

The Department received a total of 1,051 comments on the draft resolution, 1,038 comments through the online comment portal and 13 via email.

Individuals completing the online comment form were able to designate Support, Opposition, or No Opinion on each of the four items contained in the draft resolution. Emailed comments were also reviewed for indications of a position on each of the four resolution items.

1. The Board supports the continuation of the Right to Retrieve, §18.2-136. Further, however, the Board supports an amendment to that statute requiring that, prior to entering a property where a landowner has provided a contact phone number on his or her posted signs, a deer hunter seeking to retrieve his or her dogs must first attempt to contact the landowner to give notification that he or she will be entering the property for that purpose. The Board also supports an exemption from any finding of violation of the notification requirement where law enforcement determines that emergency circumstances required immediate action. The current Board does not support any other amendment to the Right to Retrieve.

| | <u># Online Comments (%)</u> | <u># Emailed Comments</u> |
|------------|------------------------------|---------------------------|
| Support | 304 (29.3%) | 2 |
| Oppose | 719 (69.3%) | 5 |
| No Opinion | 15 (1.4%) | N/A |

2. The Board supports an amendment to §3.2-6531, which exempts dogs engaged in lawful hunting from the requirement to wear collars with an affixed dog license tag, to require that dogs engaged in deer hunting wear collars with the owner's name and contact information attached.

| | <u># Online Comments (%)</u> | <u># Emailed Comments</u> |
|------------|------------------------------|---------------------------|
| Support | 549 (52.9%) | 3 |
| Oppose | 416 (40.1%) | 2 |
| No Opinion | 73 (7.0%) | N/A |

3. The Board directs the development of a dog hunting ethics module to be included in the Department's Hunter Education Program and encourages engagement with the hunting community on the development of such module.

| | <u># Online Comments (%)</u> | <u># Emailed Comments</u> |
|------------|------------------------------|---------------------------|
| Support | 639 (61.6%) | 4 |
| Oppose | 288 (27.7%) | 2 |
| No Opinion | 111 (10.7%) | N/A |

4. The Board directs the review of dog field trial permits issued for foxhound field trials and the development of recommendations to be brought to the Board at a future meeting no later than one year from this date as to any revisions to permit conditions that will assist in ensuring that the integrity of these events is preserved, that intentional running of deer during these events is prohibited, and that rights of owners of adjoining lands are respected, and encourages the engagement with the field trial community on the development of any revisions.

| | <u> # Online Comments (%)</u> | <u># Emailed Comments</u> |
|------------|-------------------------------|---------------------------|
| Support | 330 (31.8%) | 4 |
| Oppose | 513 (49.4%) | 2 |
| No Opinion | 195 (18.8%) | N/A |

Public Comment Summary

<u>Resolution Item 1:</u> The majority of the written comments provided by the public pertained to this aspect of the draft resolution. Proponents of the suggested modifications to §18.2-136 (Right to Retrieve law) frequently cited the importance of the landowner being in control and aware of the activities and individuals upon her/his land, infringement upon landowner privacy and ownership rights, disrespectful attitudes/actions of deer hunters using dogs, and negative impacts upon still hunters and deer behavior. These proponents routinely shared details of specific instances where deer hunting with dogs had impacted their enjoyment of their property, created potential safety concerns, or resulted in damage to property. Opponents of the outlined modifications noted the sufficiency of the existing law in balancing respect for the landowner's property with the need to retrieve dogs in a timely fashion, a lack of sufficient data to suggest a change to the law was necessary, concerns about suggested modifications beyond those in the draft resolution, and the fact that many deer hunters using hounds maintain strong relationships with neighboring landowners and are already contacting landowners prior to entering the property. Additionally, landowners opposed to this item felt the suggested modifications would not be effective and would not address the specific concerns and situations experienced upon their lands. **<u>Resolution Item 2</u>**: The majority of the comments related to this aspect of the draft resolution voiced support for the suggested modification to §3.2-6531. Many hunters shared the importance of their hunting dogs as being an extension of their family unit and the significant amount of care and nurture invested in these animals. As such, affixing collars with the owner's name and contact information to hunting dogs is a routine practice of hunters engaging in this activity to help ensure the safe return of their animals. Beyond deer hunters using dogs, the ability to safely return these hunting dogs to their owners is of considerable interest to individuals no matter their particular perspective on deer hunting with dogs. Proper treatment, care and concern for hunting dogs and other companion animals was voiced across the spectrum of individual comments, and some individuals recommended microchipping hunting dogs as way to avoid potential safety concerns in using collars on hunting dogs as well as a potential accountability measure in helping address animal welfare concerns. Opponents of this modification frequently cited the fact that deer hunters using dogs were already enacting this measure and additional laws to address the issue were not necessary. Further, some hunters did share concerns about potential safety issues associated with collaring deer hunting dogs and were concerned with the specific requirements that might result from changes in this law.

<u>Resolution Item 3</u>: Development of a dog hunting ethics module within the Department's Hunter Education Program received the most public support of the four items outlined in the draft resolution. While some individuals opposed this item because they felt it wouldn't solve the problem, didn't apply to all hunters in Virginia, conveyed a poor image of this hunting practice, or didn't specifically address hunter safety, most individuals commenting on this item felt education was a key component in alleviating conflicts associated with deer hunting with dogs. In addition to the Hunter Education Program, several individuals commented that affording landowners opportunities for this type of education would further assist in conflict resolution by providing a better understanding of this sport.

<u>Resolution Item 4:</u> This item received the fewest comments from the public with some individuals noting they lacked an understanding of this particular issue and could not offer an informed opinion. Further, there appeared to be some confusion between field trial held outside vs. inside of foxhound training preserves. While not specifically referenced in the draft resolution, the intent of this item would be specific to field trials held outside of foxhound training preserve facilities. Opponents of this item felt the foxhound field trial permit process was already heavily regulated and additional oversight wasn't necessary, clubs and communities where these field trials occurred communicated well and problems were minimal, these field trials are routinely charitable events for local communities or individuals in need, and better law enforcement was needed as the permit process will not ensure the integrity of a field trial event. Other opponents felt it was appropriate to run deer during these events as there is no current training season for dogs used for deer hunting. Proponents of this item cited the opportunity to chase deer out-of-season, especially during the fawning season when young deer may be chased down and killed, potential to improve/enhance landowner-hunter relationships, and ability to better control the number of dogs and individuals participating in these events.

<u>Comments beyond the scope of the draft resolution</u>: While the Department's sole intent of the public comment period was to solicit feedback on the four specific items in the draft resolution, public comments covered a breadth of issues associated with deer hunting with dogs. While many individuals referenced Virginia's deer hunting with dogs tradition/heritage and the benefits it provides to rural economies, social networking, and deer management in the Commonwealth as reasons to maintain the sport, other individuals cited the changing landscape of the state, ethics of this particular hunting practice, and significance of conflicts with other hunters and landowners as reasons to prohibit this method of hunting deer. Numerous comments indicated that current practices and laws involving deer hunting with dogs should be maintained in their current form, while a considerable number of comments recommended additional restrictions (e.g., acreage limits, permit systems, season changes) to be placed on the sport. Many comments noted the significant revenues that deer hunting with dogs contributes to the Department

of Wildlife Resources, and how the elimination of deer hunting with dogs would result in individuals failing to continue to hunt which would negatively impact Department revenue streams (e.g., license sales, Federal Aid in Wildlife Restoration). Recruitment, Retention, and Reactivation of licensed hunters was another topic cited by both proponents and opponents of deer hunting with dogs. Proponents shared stories of family traditions as well as non-family members who learned to hunt and respect wildlife and companion animals by engaging in deer hunting with dogs; while opponents cited the high visibility and attitudes of deer hunters with dogs as well as disruption of still hunting practices as being detrimental to maintaining hunters and recruiting new hunters in Virginia. Finally, individuals on both sides of this issue mentioned a lack of Law Enforcement staff, need to enforce existing laws, and need for stiffer penalties and fines to help address conflicts associated with deer hunting with dogs.